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SENATE BILL 6428

State of Washington 59th Legislature 2006 Regular Session

By Senators Pridemore, Esser, Poulsen, Morton, Schmidt, Fairley, Benson, Berkey, Regala, Kohl-Welles, Weinstein, Prentice, Kastama, Johnson, Thibaudeau, Kline, Eide, Shin, Rockefeller, Jacobsen, Haugen, Doumit, Oke, Franklin, Swecker, Carrell, Rasmussen, Spanel, Fraser, McAuliffe, Keiser, Brown, Finkbeiner, Brandland and Benton

Read first time 01/12/2006. Referred to Committee on Water, Energy & Environment.

AN ACT Relating to providing electronic product recycling through manufacturer financed opportunities; amending RCW 42.56.270; adding a new section to chapter 43.19 RCW; adding a new chapter to Title 70 RCW; creating a new section; prescribing penalties; and providing an effective date.

- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 Sec. 1. The legislature finds that a convenient, NEW SECTION. 8 and environmentally sound system for the collection, transportation, and recycling of covered electronic products must be 9 10 established. The legislature further finds that the system must encourage the design of electronic products that are less toxic and 11 more recyclable. The legislature further finds that the responsibility 12 for this system must be shared among all stakeholders, 13 manufacturers financing the collection, transportation, and recycling 14 15 system.
- NEW SECTION. Sec. 2. The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

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1 (1) "Authority" means the Washington materials management and 2 financing authority created under section 28 of this act.

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- (2) "Authorized party" means a manufacturer who submits an individual independent plan or the entity authorized to submit an independent plan for more than one manufacturer.
- (3) "Board" means the board of directors of the Washington materials management and financing authority created under section 29 of this act.
- (4) "Collector" means an entity licensed to do business in the state that gathers unwanted covered electronic products from households, small businesses, school districts, small governments, and charities for the purpose of recycling.
- (5) "Contract for services" means an instrument executed by the authority and one or more persons or entities that delineates collection, transportation, and recycling services, in whole or in part, that will be provided to the citizens of the state within service areas as described in the approved standard plan.
- (6) "Covered electronic product" includes a computer monitor, a desktop computer, a laptop or a portable computer, or a television sold or given to any household, charity, school district, small business, or small government located in the state. Televisions and computer monitors include both cathode ray tubes and flat screens having a viewable area greater than four inches when measured diagonally. "Covered electronic product" does not include: (a) A motor vehicle or aircraft, or any computer, computer monitor, or television that is contained within, and is not separate from, the motor vehicle or aircraft; (b) monitoring and control instruments or systems; (c) medical devices; (d) products including materials intended for use as ingredients in those products as defined in the federal food, drug, and cosmetic act (21 U.S.C. Sec. 301 et seq.) or the virus-serum-toxin act of 1913 (21 U.S.C. Sec. 151 et seq.), and regulations issued under those acts; (e) equipment used in the delivery of patient care in a health care setting; or (f) a computer, computer monitor, or television that is contained within a clothes washer, clothes dryer, refrigerator, refrigerator and freezer, microwave oven, conventional oven or range, dishwasher, room air conditioner, dehumidifier, or air purifier.
- 37 (7) "Covered entity" means any household, charity, school district, 38 small business, or small government located in Washington state.

(8) "Department" means the department of ecology.

- (9) "Electronic product" includes a cathode ray tube or flat panel computer monitor; a desktop computer; a laptop or a portable computer; or a cathode ray tube or flat screen television. Televisions and computer monitors include both cathode ray tubes and flat screens having a viewable area greater than four inches when measured diagonally.
- (10) "Equivalent share" means the weight in pounds of covered electronic products for which an individual manufacturer is responsible under this chapter as determined by the department under section 20 of this act.
- (11) "Household" means a single detached dwelling unit or a single unit of a multiple dwelling unit and appurtenant structures.
 - (12) "Independent plan" means a plan for the collection, transportation, and recycling of unwanted covered electronic products that is developed, implemented, and financed by an individual manufacturer or by an authorized party.
 - (13) "Manufacturer" means any person who, either as of the effective date of this section or thereafter, and irrespective of the selling technique used, including by means of distance or remote sale:
- (a) Manufactures a covered electronic product under its own brand names for sale in this state;
- (b) Assembles a covered electronic product that uses parts manufactured by others for sale in this state under the assembler's brand names;
- (c) Resells in this state under its own brand names a covered electronic product produced by other suppliers, including retail establishments that sell covered electronic products under their own brand names;
- (d) Imports or exports a covered electronic product into the United States that is sold in this state. However, if a company from whom an importer purchases the merchandise has a presence or assets in the United States, that company is deemed to be the manufacturer; or
- 34 (e) Manufactures a cobranded product that carries the name of both 35 the manufacturer and a retailer.
- 36 (14) "New entrant" means a manufacturer of televisions that have 37 been sold in the state for less than ten years, and a manufacturer of

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desktop computers, laptop and portable computers, or computer monitors that have been sold in the state for less than five years.

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- (15) "Orphan product" means a covered electronic product that lacks a manufacturer's brand or for which the manufacturer is no longer in business and has no successor in interest.
- (16) "Plan's equivalent share" means the weight in pounds of covered electronic products for which a plan is responsible. A plan's equivalent share is equal to the sum of the equivalent shares of each manufacturer participating in that plan.
- 10 (17) "Plan's return share" means the sum of the return shares of 11 each manufacturer participating in that plan.
 - (18) "Program" means the collection, transportation, and recycling activities conducted to implement an independent plan or the standard plan.
 - (19) "Processor" means an entity engaged in disassembling, dismantling, or shredding electronic products to recover materials contained in the electronic products and prepare those materials for refining or reuse in new products in accordance with processing standards established by this chapter and by the department. A processor may also salvage parts to be used in new products.
- 21 (20) "Product type" means one of the following categories: 22 Computer monitors; desktop computers; laptop and portable computers; 23 and televisions.
- 24 (21) "Program year" means each full calendar year after the program 25 has been initiated.
 - (22) "Recycling" means transforming or remanufacturing waste materials into usable or marketable materials for use other than landfill disposal or incineration. "Recycling" does not include energy recovery or energy generation by means of combusting electronic waste with or without other waste. Smelting of electronic wastes to recover metals for reuse in conformance with all applicable laws and regulations is not considered disposal or energy recovery.
- 33 (23) "Retailer" means a person who offers covered electronic 34 products for sale at retail through any means including, but not 35 limited to, remote offerings such as sales outlets, catalogs, or the 36 internet, but does not include a sale that is a wholesale transaction 37 with a distributor or a retailer.

1 (24) "Return share" means the percentage of covered electronic 2 products by weight identified for an individual manufacturer, as 3 determined by the department under section 19 of this act.

- (25) "Reuse" means any operation by which an electronic product or a component of a covered electronic product changes ownership and is used for the same purpose for which it was originally purchased.
- (26) "Small business" means a business employing less than fifty people in the state.
- (27) "Small government" means a city in the state with a population less than fifty thousand, a county in the state with a population less than one hundred twenty-five thousand, and special purpose districts in the state.
- (28) "Standard plan" means the plan for the collection, transportation, and recycling of unwanted covered electronic products developed, implemented, and financed by the authority on behalf of manufacturers participating in the authority.
- (29) "Transporter" means an entity that transports covered electronic products from collection sites to processors or other locations for the purpose of recycling, but does not include any entity or person that hauls their own unwanted electronic products.
- (30) "Unwanted electronic product" means a covered electronic product that has been discarded or is intended to be discarded by its owner.
 - (31) "White box manufacturer" means a person who manufactured unbranded covered electronic products offered for sale in the state within ten years prior to a program year for televisions or within five years prior to a program year for desktop computers, laptop or portable computers, or computer monitors.
- <u>NEW SECTION.</u> **Sec. 3.** (1) A manufacturer whose covered electronic products are offered for sale in or into the state must participate in an independent plan or the standard plan to implement and finance the collection, transportation, and recycling of its equivalent share of covered electronic products.
 - (2) An independent plan or the standard plan must be implemented and fully operational no later than January 1, 2009.
 - (3) The manufacturers participating in an approved plan are responsible for covering all administrative and operational costs

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associated with the collection, transportation, and recycling of their plan's equivalent share of covered electronic products. If costs are passed on to consumers, it must be done without any fees at the time the unwanted electronic product is delivered or collected for recycling.

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- (4) Manufacturers are encouraged to collaborate with electronic product retailers, certificated waste haulers, processors, recyclers, charities, and local governments in the development and implementation of their plans.
- NEW SECTION. **Sec. 4.** (1) By January 1, 2007, and annually thereafter, each manufacturer whose covered electronic products are offered for sale in or into the state must register with the department.
- 14 (2) A manufacturer must submit to the department with each 15 registration or annual renewal a fee to cover the administrative costs 16 of this chapter as determined by the department under section 23 of 17 this act.
 - (3) The department shall review a registration and notify the manufacturer if their registration does not meet the requirements of this section. Within thirty days of receipt of such a notification from the department, the manufacturer must file with the department a revised registration addressing the requirements noted by the department.
 - (4) The registration may only include the following information:
- 25 (a) The name and contact information of the manufacturer submitting 26 the registration;
 - (b) The manufacturer's brand names of covered electronic products, including all brand names sold in the state by that manufacturer in the past and all brand names currently being sold in the state;
 - (c) The method or methods of sale used in the state;
 - (d) Whether the registrant will be participating in the standard plan or submitting an independent plan to the department for approval.
- 33 (5) The registrant shall submit any changes to the information 34 provided in the registration to the department within fourteen days of 35 such change.
- 36 (6) The department shall determine, using all reasonable means, 37 manufacturers that are in business or that are no longer in business

- but that have a successor in interest by examining best available 1
- 2 return share data and other pertinent data. The department shall
- notify manufacturers that have been identified and for whom an address 3
- has been found of the requirements of this chapter, including 4
- 5 registration and plan requirements under this section and section 5 of
- this act. 6
- 7 NEW SECTION. Sec. 5. (1) A manufacturer whose covered electronic
- 8 products are offered for sale in or into the state must participate in
- 9 standard plan administered by the authority, unless the
- manufacturer obtains department approval for an independent plan for 10
- the collection, transportation, and recycling of unwanted electronic 11
- 12 products.
- (2) An independent plan may be submitted by an individual 13
- manufacturer or by a group of manufacturers, provided that: 14
- (a) Each independent plan represents at least a five percent return 15
- 16 share of covered electronic products; and
- 17 (b) No manufacturer may participate in an independent plan if they are a new entrant or a white box manufacturer.
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- (3) An individual manufacturer submitting an independent plan to 19
- 20 the department is responsible for collecting, transporting, and 21 recycling its equivalent share of covered electronic products.
- (4)(a) Manufacturers collectively submitting an independent plan 22
- 23 are responsible for collecting, transporting, and recycling the sum of
- 24 the equivalent shares of each participating manufacturer.
- (b) Each group of manufacturers submitting an independent plan must 25
- 26 designate a party authorized to file the plan with the department on
- their behalf. A letter of certification from each of the manufacturers 27
- designating the authorized party must be submitted to the department 28
- 29 together with the plan.
- 30 (5) Each manufacturer in the standard plan or in an independent
- 31 plan retains responsibility and liability under this chapter in the
- event that the plan fails to meet the manufacturer's obligations under 32
- 33 this chapter.
- 34 NEW SECTION. Sec. 6. (1) All initial independent plans and the
- 35 initial standard plan required under section 5 of this act must be

p. 7 SB 6428 submitted to the department by February 1, 2008. The department shall review each independent plan and the standard plan.

- (2) The authority submitting the standard plan and each authorized party submitting an independent plan to the department must pay a fee to the department to cover the costs of administering and implementing this chapter. The department shall set the fees as described under section 23 of this act.
- (3) The fees in subsection (2) of this section apply to the initial plan submission and plan updates and revisions required in section 7 of this act.
- (4) Within ninety days after receipt of a plan, the department shall determine whether the plan complies with this chapter. If the plan is approved, the department shall send a letter of approval. If a plan is rejected, the department shall provide the reasons for rejecting the plan to the authority or authorized party. The authority or authorized party has sixty days after receipt of the letter of disapproval to submit a new plan.
- (5) An independent plan and the standard plan must contain the following elements:
- (a) Contact information for the authority or authorized party and a comprehensive list of all manufacturers participating in the plan and their contact information;
- (b) A description of the collection, transportation, and recycling systems and service providers used;
- (c) The method or methods for the convenient collection of covered electronic products in rural and urban areas throughout the state, including how the plan will provide for collection services in each county of the state and for a minimum of one collection site for each city or town with a population greater than ten thousand;
- 30 (d) A description of how the plan will provide service to small 31 businesses, small governments, charities, and school districts in 32 Washington state;
 - (e) The processes and methods used to recycle covered electronic products including a description of the processing that will be used and the facility location;
- 36 (f) Documentation of audits of each processor used in the plan and 37 compliance with processing standards established under section 25 of 38 this act;

1 (g) A description of the accounting and reporting systems that will 2 be employed to track progress toward the plan's equivalent share;

- (h) A timeline describing startup, implementation, and progress towards milestones with anticipated results;
- (i) The public information campaign to inform consumers about how to recycle their covered electronic products at the end of the product's life.
- 8 (6) All transporters and collectors used to fulfill the 9 requirements of this section must be registered as described in section 10 24 of this act.
- NEW SECTION. Sec. 7. (1) An independent plan and the standard plan must be updated at least every five years and as required in (a) and (b) of this subsection.
 - (a) If the program fails to provide service in each county in the state or meet other plan requirements, the authority or authorized party shall submit to the department within sixty days of failing to provide service an updated plan addressing how the program will be adjusted to meet program geographic coverage and collection service requirements.
 - (b) The authority or authorized party shall notify the department of any modification to the plan. If the department determines that the authority or authorized party has significantly modified the program described in the plan, the authority or authorized party shall submit a revised plan describing the changes to the department within sixty days of notification by the department.
 - (2) Within sixty days after receipt of a revised plan, the department shall determine whether the revised plan complies with this chapter. If the revised plan is approved, the department shall send a letter of approval. If the revised plan is rejected, the department shall provide the reasons for rejecting the plan to the authority or authorized party. The authority or authorized party has sixty days after receipt of the letter of disapproval to submit a new plan revision.
 - (3) The authority or authorized parties may buy and sell weight of covered electronic products with other plans without submitting a plan revision for review.

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NEW SECTION. Sec. 8. (1) A manufacturer participating in an independent plan may join the standard plan by notifying the authority and the department of its intention at least five months prior to the start of the next program year.

- (2) Manufacturers may not change from one plan to another plan during a program year.
- (3) A manufacturer participating in the standard plan wishing to implement or participate in an independent plan may do so by complying with rules adopted by the department under section 23 of this act.
- NEW SECTION. Sec. 9. (1) A program must provide for collection services for covered electronic products that are convenient and available to all citizens of the state residing within its geographic boundaries, including both rural and urban populations. Each program must provide collection service in every county of the state. In counties with a small and widely dispersed population, a program may provide collection service jointly with another plan or plans.
- (a) Each program shall provide collection service at a minimum of one collection site for any city or town with a population greater than ten thousand.
- (b) Collection sites may include electronics recyclers and repair shops, recyclers of other commodities, reuse organizations, charities, retailers, government recycling sites, or other suitable locations.
- (c) Collection sites must be staffed, open to the public at a frequency adequate to meet the needs of the area being served, and on an on-going basis.
- (2) A program may limit the number of covered electronic products or covered electronic products by product type accepted per customer per day or per delivery at a collection site. All covered entities may use a collection site as long as the covered entities adhere to any restrictions established in the plans.
- (3) A program may provide collection services in forms different than collection sites if those alternate services provide equal or better convenience to citizens and equal or increased recovery of unwanted covered electronic products.
- (4) A program may provide service to rural areas without commercial centers or areas with widely dispersed population by providing

collections at the nearest commercial centers or solid waste sites, collection events, mail-back systems, or a combination of these options.

(5) A program may provide alternate services for small businesses, small governments, charities, and school districts for large quantities of covered electronic products that cannot be handled at collection sites. At a minimum, a program must provide for processing of these large quantities of covered electronic products at no charge to the small businesses, small governments, charities, and school districts.

NEW SECTION. Sec. 10. Any person acquiring a manufacturer has the responsibility for the acquired company's covered electronic products, including covered electronic products manufactured prior to the effective date of this section, unless that responsibility remains with the other entity per the purchase agreement. Cobranding manufacturers may negotiate with retailers for responsibility for those products.

NEW SECTION. Sec. 11. (1) An independent plan and the standard plan must implement and finance an auditable, statistically significant sampling of covered electronic products entering its program every program year. The information collected must include a list of the brand names of covered electronic products by product type, the number of covered electronic products by product type, the weight of covered electronic products that are identified for each brand name or that lack a manufacturer's brand, the total weight of the sample by product type, and any additional information needed to assign return share.

- (2) The sampling must be conducted in the presence of the department or a third-party organization approved by the department. The department may, at its discretion, audit the methodology and the results.
- (3) After the fifth program year, the department may reassess the sampling required in this section. The department may adjust the frequency at which manufacturers must implement the sampling or may adjust the frequency at which manufacturers must provide certain information from the sampling. Prior to making any changes, the department shall notify the public, including all registered manufacturers, and provide a comment period. The department shall notify all registered manufacturers of any such changes.

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NEW SECTION. Sec. 12. (1) An independent plan and the standard plan must inform covered entities about where and how to reuse and recycle their covered electronic products at the end of the product's life, including providing a web site or a toll-free telephone number that gives information about the recycling program in sufficient detail to educate covered entities regarding how to return their covered electronic products for recycling.

- 8 (2) The department shall promote covered electronic product 9 recycling by:
 - (a) Posting information describing where to recycle unwanted covered electronic products on its web site;
 - (b) Providing information about recycling covered electronic products through a toll-free telephone service; and
 - (c) Developing and providing artwork for use in flyers and signage to retailers upon request.
 - (3) Local governments shall promote covered electronic product recycling, including listings of local collection sites, through already existing educational methods typically used by each local government.
 - (4) A retailer who sells new covered electronic products shall provide information to consumers describing where and how to recycle covered electronic products and opportunities and locations for the convenient collection or return of the products. This requirement can be fulfilled by providing the department's toll-free telephone number and web site. Remote sellers may include the information in a visible location on their web site as fulfillment of this requirement.
 - (5) Manufacturers, state government, local governments, retailers, and collection sites shall collaborate in the development and implementation of the public information campaign.
 - NEW SECTION. Sec. 13. (1) The electronic products recycling account is created in the custody of the state treasurer. All payments resulting from plans not reaching their equivalent share, as described in section 22 of this act, shall be deposited into the account. Any moneys collected for manufacturer registration fees, fees associated with reviewing and approving plans and plan revisions, and penalties levied under this chapter shall be deposited into the account.

(2) Only the director of the department or the director's designee may authorize expenditures from the account. The account is subject to allotment procedures under chapter 43.88 RCW, but an appropriation is not required for expenditures.

- (3) Moneys in the account may be used solely by the department for the purposes of fulfilling department responsibilities specified in this chapter and for expenditures to the authority and authorized parties resulting from plans exceeding their equivalent share, as described in section 22 of this act. Funds in the account may not be diverted for any purpose or activity other than those specified in this section.
- NEW SECTION. Sec. 14. (1) By March 1st of the second program year and each program year thereafter, the authority and each authorized party shall file with the department an annual report for the preceding program year.
 - (2) The annual report must include the following information:
 - (a) The total weight in pounds of covered electronic products collected and recycled, by county, during the preceding program year including documentation verifying collection and processing of that material. The total weight in pounds includes orphan products. The report must also indicate and document the weight in pounds received from each nonprofit charitable organization primarily engaged in the business of reuse and resale used by the plan. The report must document the weight in pounds that were received in large quantities from small businesses, small governments, charities and school districts as described in section 9(5) of this act;
 - (b) The collection services provided in each county and for each city with a population over ten thousand including a list of all collection sites operating in the state in the prior program year and the parties who operated them;
 - (c) A list of processors used, the weight of covered electronic products processed by each processor, and a description of the processes and methods used to recycle the covered electronic products including a description of the processing and facility locations. The report must also include a complete list of all subcontractors who further processed all materials listed in section 25(1)(b) of this act,

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1 including facility locations and the total weight sent to each 2 facility;

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- (d) For each processor used by the plan, documentation of compliance with processing standards, including audits, as established under section 25 of this act;
 - (e) Educational and promotional efforts that were undertaken;
- (f) The results of sampling and sorting as required in section 11 of this act, including a list of the brand names of covered electronic products by product type, the number of covered electronic products by product type, the weight of covered electronic products that are identified for each brand name or that lack a manufacturer's brand, and the total weight of the sample by product type;
 - (g) Any other information deemed necessary by the department.
- (3) The authority shall also include in its annual report to the department the list of manufacturers that are participating in the standard plan and that have fully paid their equivalent share to the authority in the preceding year as required under section 22 of this act.
- (4) The department shall review each report within ninety days of its submission and shall notify the authority or authorized party of any need for additional information or documentation, or any deficiency in its program.
- (5) All reports submitted to the department must be available to the general public through the internet. Proprietary information submitted to the department under this chapter is exempt from public disclosure under RCW 42.56.270.
- 27 <u>NEW SECTION.</u> **Sec. 15.** Nonprofit charitable 501(c)3 organizations that are primarily engaged in the business of reuse and resale and that 28 are used by a plan to collect covered electronic products shall file a 29 30 report with the department by March 1st of the second program year and 31 each program year thereafter. The report must indicate and document the weight of covered electronic products sent for recycling during the 32 previous program year attributed to each plan that the charitable 33 34 organization is participating in.
- 35 <u>NEW SECTION.</u> **Sec. 16.** (1) Beginning July 1, 2006, no person may

- 1 sell or offer for sale an electronic product to any person in the state
- 2 unless the electronic product is labeled with the manufacturer's brand.
- 3 The label must be permanently affixed and readily visible.
- 4 (2) In-state retailers in possession of unlabeled products on July
- 5 1, 2006, may exhaust their stock through sales to the public.
- 6 NEW SECTION. Sec. 17. No person may sell or offer for sale a 7 covered electronic product to any person in this state unless the 8 manufacturer of the covered electronic product has filed a registration with the department under section 4 of this act and is participating in 9 an approved plan under section 5 of this act. A person that sells or 10 offers for sale a covered electronic product in the state shall consult 11 the department's web site for lists of manufacturers with registrations 12 and approved plans prior to selling a covered electronic product in the 13
- 14 state. A person is considered to have complied with this section if on
- 15 the date the product was ordered from the manufacturer or its agent,
- 16 the manufacturer was listed as having registered and having an approved
- 17 plan on the department's web site.

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- NEW SECTION. **sec. 18.** (1) The department shall maintain on its web site the following information:
- 20 (a) The names of the manufacturers and the manufacturer's brands 21 that are registered with the department under section 3 of this act;
 - (b) The names of the manufacturers and the manufacturer's brands that are participating in an approved plan under section 5 of this act;
 - (c) The names and addresses of the collectors and transporters that are listed in registrations filed with the department under section 24 of this act;
- 27 (d) The names and addresses of the processors used to fulfill the 28 requirements of the plans;
 - (e) Return and equivalent shares for all manufacturers.
- 30 (2) The department shall update this web site information promptly upon receipt of a registration or a report.
- NEW SECTION. Sec. 19. (1) The department shall determine the return share percentage for each manufacturer of covered electronic products by dividing the weight of covered electronic products identified for each manufacturer by the total weight of covered

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electronic products identified for all manufacturers participating in the standard or an independent plan, then multiplying the quotient by one hundred.

- (2) For the first program year, the percentage of covered electronic products identified for an individual manufacturer must be based on best available information regarding return share data from other states.
- (3) For the second and each subsequent program year, the percentage of covered electronic products identified for an individual manufacturer must be based on the most recent sampling of covered electronic products conducted in the state under section 11 of this act. The department may also examine data from other states to inform its decision.
- NEW SECTION. Sec. 20. (1) The department shall determine the total equivalent share for each manufacturer of covered electronic products by dividing the return share percentage for each manufacturer by one hundred, then multiplying the quotient by the total weight in pounds of covered electronic products collected for that program year.
- (2)(a) By June 1st of each program year, the department shall notify each manufacturer of the manufacturer's equivalent share of covered electronic products to be applied to the previous program year. The department shall also notify each manufacturer of how its equivalent share was determined.
- (b) By June 1st of each program year, the department shall bill any authorized party or authority that has not attained its equivalent share as determined under section 22 of this act. The authorized party or authority shall remit payment to the department within sixty days from the billing date.
- (c) By September 1st of each program year, the department shall pay any authorized party or authority that exceeded its equivalent share.
- (3) Plans that utilize the collection services of nonprofit charitable 501(c)3 organizations that are primarily engaged in the business of reuse and resale must be given an additional five percent credit to be applied towards a plan's equivalent share for pounds that are received for recycling from those organizations. The department may adjust the percentage of credit annually.

<u>NEW SECTION.</u> **Sec. 21.** (1) By September 1, 2006, the department shall notify each manufacturer of its preliminary return share of covered electronic products for the first program year.

- (2) Preliminary return share of covered electronic products must be announced annually by June 1st of each program year for the next program year.
- (3) Manufacturers may challenge the preliminary return share by written petition to the department. The petition must be received by the department within thirty days of the date of publication of the preliminary return shares.
- (4) The petition must contain a detailed explanation of the grounds for the challenge, an alternative calculation, and the basis for such a calculation, documentary evidence supporting the challenge, and complete contact information for requests for additional information or clarification.
- (5) Sixty days after the publication of the preliminary return share, the department shall make a final decision on return share, having fully taken into consideration any and all challenges to its preliminary calculations.
- (6) A written record of challenges received and a summary of the bases for the challenges, as well as the department's response, must be published at the same time as the publication of the final return share
- (7) By November 1, 2006, preceding the first program year and by August 1st of the second and each subsequent program year, the department shall publish the final return shares for use in the coming program year.
- NEW SECTION. Sec. 22. (1) For an independent plan and the standard plan, if the total weight in pounds of covered electronic products collected during a program year is less than the plan's equivalent share of covered electronic products for that year, then the authority or authorized party shall submit to the department a payment equal to the weight in pounds of the deficit multiplied by the reasonable collection, transportation, and recycling cost for covered electronic products and the administrative fee. Moneys collected by the department must be deposited in the electronic products recycling account.

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(2) For an independent plan and the standard plan, if the total weight in pounds of covered electronic products collected during a program year is more than the plan's equivalent share of covered electronic products for that year, then the department shall submit to the authority or authorized party, a payment equal to the weight in pounds of the surplus multiplied by the reasonable collection, transportation, and recycling cost for covered electronic products.

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- (3) For purposes of this section, the initial reasonable collection, transportation, and recycling cost for covered electronic products is forty-five cents per pound and the administrative fee is five cents per pound.
- (4) The department may annually adjust the reasonable collection, transportation, and recycling cost for covered electronic products and the administrative fee described in this section. Prior to making any changes in the fees described in this section, the department shall notify the public, including all registered manufacturers, and provide a comment period. The department shall notify all registered manufacturers of any changes to the reasonable collection, transportation, and recycling cost or the administrative fee by January 1st of the program year in which the change is to take place.
- NEW SECTION. Sec. 23. (1) The department shall adopt rules to determine the process for manufacturers to change plans under section 8 of this act.
 - (2) The department shall establish annual registration and plan review fees for administering this chapter. An initial fee schedule must be established by rule and be adjusted no more often than once every two years. All fees charged must be based on factors relating to administering this chapter and be based on a sliding scale that is representative of annual sales of covered electronic products in the state. Fees must be established in amounts to fully recover and not to exceed expenses incurred by the department to implement this chapter.
 - (3) The department shall establish an annual process for local governments and local communities to report their satisfaction with the services provided by plans under this chapter. This information must be used by the department in reviewing plan updates and revisions.
 - (4) The department may adopt rules as necessary for the purpose of implementing, administering, and enforcing this chapter.

NEW SECTION. Sec. 24. Each collector and transporter of covered electronic products in the state must register annually with the department. The registration must include all identification requirements for licensure in the state and the geographic area of the state that they serve. The department shall develop a single form for registration of both collectors and transporters.

NEW SECTION. Sec. 25. (1)(a) The authority and each authorized party shall ensure that each processor used to fulfill the requirements of their respective standard plan or independent plan is in and remains in compliance with the requirements of this section. If the department determines that a processor used in the standard plan or an independent plan does not meet the requirements of this section, the department shall require that the authority or authorized party change the plan or demonstrate that the processor has come into compliance with the requirements.

- (b) Processors shall perform due diligence and have documentation of the chain of custody for any of the following equipment or materials destined for repair or reuse not meeting the requirements in (d) of this subsection, recycling, or disposal: Whole electronic products, cathode ray tubes and circuit boards, whole, shredded, or in part or any devices containing them, glass cullet, lead, cadmium, selenium and selenium compounds, beryllium and beryllium compounds, mercury, and mercury-containing devices such as switches and lamps.
- (c) All shipments of the equipment, components, or materials listed in (b) of this subsection destined for recycling, disposal, or repair or reuse not meeting the requirements in (d) of this subsection must comply with all federal laws, all applicable laws of recipient countries, and all applicable international laws and agreements. Whenever export occurs, processors must have copies of all relevant import permits provided to facilities in recipient countries by their governments including the consents required under relevant international laws and agreements for receiving such wastes from the United States.
- (d) Any electronic product or component of an electronic product exported into a reuse market must be tested and certified and labeled as fully functional or specifying the need for only minor repairs that

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will not result in the removal or replacement of hazardous components or materials listed in (b) of this subsection.

- (2) The department shall establish by rule performance standards for environmentally sound management for processors used to fulfill the requirements of an independent plan or the standard plan. Performance standards must include financial assurances to ensure proper closure of facilities consistent with environmental standards.
- (3) The department shall establish by rule the allowable percent of nonrecycled residual that may be properly disposed after covered electronic products have been processed.
- (4) The department may audit processors that are utilized to fulfill the requirements of an independent plan or the standard plan.
- 13 (5) No plan or program required under this chapter may include the 14 use of federal or state prison labor for processing.
 - NEW SECTION. Sec. 26. (1) The department shall send a written warning to a manufacturer that does not have an approved plan or is not participating in an approved plan as required under section 5 of this act. The written warning must inform the manufacturer that it must participate in an approved plan within ninety days of the notice. Any infraction after the initial written warning shall be assessed a penalty of up to ten thousand dollars upon the first citation of infraction along with notification that the manufacturer must participate in an approved plan within ninety days of the citation. After ninety days, a manufacturer not in compliance with this section is prohibited from offering an electronic product for sale in this state.
 - (2) If the authority or any authorized party fails to implement their approved plan, the department must assess a penalty of up to five thousand dollars upon first citation of infraction along with notification that the authority or authorized party must implement its plan within ninety days of the citation. After ninety days, the authority or any authorized party failing to implement their approved plan must be assessed a penalty of up to ten thousand dollars upon the second and each subsequent citation of infraction.
 - (3) Any person that does not comply with manufacturer registration requirements under section 4 of this act, education and outreach requirements under section 12 of this act, reporting requirements under

- section 14 of this act, labeling requirements under section 16 of this 1 2 act, retailer responsibility requirements under section 17 of this act, collector or transporter registration requirements under section 24 of 3 this act, or processing standards under section 25 of this act, must 4 5 first receive a written warning including a copy of the requirements under this chapter and ninety days to correct the violation. 6 7 ninety days, a person must be assessed a penalty of up to one thousand dollars upon first citation of infraction and up to two thousand 8 dollars upon the second and each subsequent citation of infraction. 9
- 10 (4) All penalties levied under this section must be deposited into 11 the electronic products recycling account created under section 13 of 12 this act.
 - (5) The department shall enforce this section.

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- NEW SECTION. Sec. 27. By December 31, 2012, the department shall provide a report to the legislature that includes the following information:
- 17 (1) For each of the preceding program years, the weight of covered 18 electronic products recycled in the state by plan, by county, and in 19 total;
 - (2) The performance of each plan in meeting its equivalent share, and payments received from and disbursed to each plan from the electronic products recycling account;
 - (3) A description of the various collection programs used to collect covered electronic products in the state;
 - (4) An evaluation of how the pounds per capita recycled of covered electronic products in the state compares to programs in other states;
 - (5) Comments received from local governments and local communities regarding satisfaction with the program, including accessibility and convenience of services provided by the plans; and
- 30 (6) Recommendations on how to improve the statewide collection, 31 transportation, and recycling system for convenient, safe, and 32 environmentally sound recycling of electronic products.
- NEW SECTION. Sec. 28. (1) The Washington materials management and financing authority is established as a public body corporate and politic, constituting an instrumentality of the state of Washington exercising essential governmental functions.

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(2) The authority shall plan and implement a collection, transportation, and recycling program for manufacturers that have registered with the department their intent to participate in the standard program as required under section 5 of this act.

- (3) Membership in the authority is comprised of registered participating manufacturers. Any manufacturer who does not qualify or is not approved to submit an independent plan, or whose independent plan has not been approved by the department, is a member of the authority.
- (4) The authority shall act as a business management organization on behalf of the citizens of the state to manage financial resources and contract for services for collection, transportation, and recycling of covered electronic products.
- (5) The authority's standard plan is responsible for collecting, transporting, and recycling the sum of the equivalent shares of each participating manufacturer. All new entrants and white box manufacturers must participate in the standard plan.
- (6) The authority shall accept into the standard program covered electronic products from any registered collector who meets the requirements of this chapter and the terms of the standard plan. The authority shall compensate registered collectors for the reasonable costs associated with collection.
- (7) Except as specifically allowed in this chapter, the authority shall operate without using state funds or lending the credit of the state or local governments.
- 26 (8) The authority shall develop innovative approaches to improve 27 materials management efficiency in order to ensure and increase the use 28 of secondary material resources within the economy.
- NEW SECTION. Sec. 29. (1)(a) The authority is governed by a board of directors. The initial board of directors is comprised of eleven participating manufacturers, elected by the membership of the authority. Five board positions are reserved for representatives of the top ten brand owners by return share of covered electronic products, and six board positions are reserved for representatives of other brands, including at least one board position reserved for a manufacturer who is also a retailer selling their own private label.

- 1 (b) The board must have representation from both television and 2 computer manufacturers.
 - (2) The board shall select from its membership the chair of the board and such other officers as it deems appropriate.
 - (3) A majority of the board constitutes a quorum.

- (4) The directors of the department of community, trade, and economic development and the department of ecology, and the state treasurer serve as ex officio members. The state agency directors and the state treasurer serving in ex officio capacity may each designate an employee of their respective departments to act on their behalf in all respects with regard to any matter to come before the authority. Ex officio designations must be made in writing and communicated to the authority director.
- 14 (5) The board shall create its own bylaws in accordance with the laws of the state of Washington.
 - (6) Any member of the board may be removed for misfeasance, malfeasance, or willful neglect of duty after notice and a public hearing, unless the notice and hearing are expressly waived in writing by the affected member.
 - (7) The members of the board serve without compensation but are entitled to reimbursement, solely from the funds of the authority, for expenses incurred in the discharge of their duties under this chapter.
 - NEW SECTION. Sec. 30. (1) Participating manufacturers shall pay the authority to cover all administrative and operational costs associated with the collection, transportation, and recycling of covered electronic products within the state of Washington incurred by the standard program operated by the authority.
 - (2)(a) The initial fee collected from the participating manufacturers by the authority must be determined by the board and may be not less than four dollars and not more than ten dollars per unit of covered electronic product sold in or into the state by manufacturers for the first year of operation.
 - (b) Thereafter, the authority shall set annual fees, assess charges to participating manufacturers, and collect fees directly to fund the activities of the standard program. The authority shall adjust the fees as necessary in order to ensure that all costs associated with the identified activities are covered.

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NEW SECTION. Sec. 31. (1) Except as provided in subsection (2) of this section, the authority shall use any funds legally available to it for any purpose specifically authorized by this chapter to:

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- (a) Contract and pay for collecting, transporting, and recycling of covered electronic products and education and other services as identified in the standard plan;
- (b) Pay for the expenses of the authority including, but not limited to, salaries, benefits, operating costs and consumable supplies, equipment, office space, and other expenses related to the costs associated with operating the authority;
- (c) Pay into the electronic products recycling account amounts billed by the department to the authority for any deficit in reaching the standard plan's equivalent share as required under section 22 of this act; and
- 15 (d) Pay the department for the fees for submitting the standard 16 plan and any plan revisions.
 - (2) No funds available to the authority may be used to duplicate the infrastructure already available through private industry in the state.
 - (3) The authority may not receive an appropriation of state funds, other than:
 - (a) Funds that may be provided as a one-time loan to cover administrative costs associated with start up of the authority, such as electing the board of directors and conducting the public hearing for the operating plan, provided that no appropriated funds may be used to pay for collection, transportation, or recycling services; and
 - (b) Funds received from the department from the electronic products recycling account for exceeding the standard plan's equivalent share.
 - (4) The authority may receive grants, contributions, and other sources of funding that do not obligate the state to secure debt except as described in subsection (1) of this section.
- 32 (5) All funds collected by the authority under this chapter, 33 including interest, dividends, and other profits, are and must remain 34 under the complete control of the authority and its board of directors 35 and be fully available to achieve the intent of this chapter.
- NEW SECTION. Sec. 32. (1) The board shall adopt a general operating plan of procedures for the authority. The board shall also

adopt operating procedures for collecting fees from participating covered electronic manufacturers and for providing funding for contracted services. These operating procedures must be adopted by resolution prior to the authority operating the applicable programs.

- (2) The general operating plan must include, but is not limited to:
 (a) Appropriate minimum reserve requirements to secure the authority's financial stability; and (b) appropriate standards for contracting for services.
- (3) The board shall conduct at least one public hearing on the general operating plan prior to its adoption. The authority shall provide and make public a written response to all comments received by the public.
- (4) The general operating plan must be adopted by resolution of the board no later than April 1, 2007. The board may periodically update the general operating plan as necessary, but must update the plan no less than once every four years. The general operating plan or updated plan must include a report on authority activities conducted since the commencement of authority operation or since the last reported general operating plan, whichever is more recent, including a statement of results achieved under the purposes of this chapter and the general operating plan. Upon adoption, the authority shall conduct its programs in observance of the objectives established in the general operating plan.
- NEW SECTION. Sec. 33. (1) The authority shall employ a chief executive officer, appointed by the board, and a chief financial officer, as well as professional, technical, and support staff, appointed by the chief executive officer, necessary to carry out its duties.
 - (2) Employees of the authority are not classified employees of the state. Employees of the authority are exempt from state service rules and may receive compensation only from the authority at rates competitive with state service.
 - (3) The authority must retain its own legal counsel.
 - (4) If requested by the authority, the departments of ecology and community, trade, and economic development shall provide start-up support staff to the authority for its first twelve months of operation, or part thereof, to assist in the quick establishment of the

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- authority. Staff expenses must be paid through fees and funds collected by the authority and must be reimbursed to the departments from the authority's financial resources within the first twenty-four months of operation.
 - (5) In addition to accomplishing the activities specifically authorized in this chapter, the authority may:
 - (a) Maintain an office or offices;

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- 8 (b) Make and execute all manner of contracts, agreements, and 9 instruments and financing documents with public and private parties as 10 the authority deems necessary, useful, or convenient to accomplish its 11 purposes;
- 12 (c) Make expenditures as appropriate for paying the administrative 13 costs and expenses of the authority in carrying out the provisions of 14 this chapter;
- 15 (d) Give assistance to private and public bodies contracted to 16 provide collection, transportation, and recycling services by providing 17 information, guidelines, forms, and procedures for implementing their 18 programs;
- 19 (e) Delegate, through contract, any of its powers and duties if 20 consistent with the purposes of this chapter; and
- 21 (f) Exercise any other power the authority deems necessary, useful, 22 or convenient to accomplish its purposes and exercise the powers 23 expressly granted in this chapter.
- NEW SECTION. Sec. 34. This chapter is void upon the establishment of a national system for covered electronic products established through an act of congress that substantially meets the scope and intent of this chapter, including the creation of a financing mechanism for collection, transportation, and recycling of all covered electronic products from households, small businesses, school districts, small governments, and charities.
- NEW SECTION. Sec. 35. A new section is added to chapter 43.19 RCW to read as follows:
- 33 (1) The department of general administration shall establish 34 purchasing and procurement policies that establish a preference for 35 electronic products that meet environmental performance standards 36 relating to the reduction or elimination of hazardous materials.

(2) The department of general administration shall ensure that their surplus electronic products, other than those sold individually to private citizens, are managed only by registered transporters and by processors meeting the requirements of section 25 of this act.

- (3) The department of general administration shall ensure that their surplus electronic products are directed to legal secondary materials markets by requiring a chain of custody record that documents to whom the products were initially delivered through to the end use manufacturer.
- **Sec. 36.** RCW 42.56.270 and 2005 c 274 s 407 are each amended to 11 read as follows:

The following financial, commercial, and proprietary information is exempt from disclosure under this chapter:

- (1) Valuable formulae, designs, drawings, computer source code or object code, and research data obtained by any agency within five years of the request for disclosure when disclosure would produce private gain and public loss;
- (2) Financial information supplied by or on behalf of a person, firm, or corporation for the purpose of qualifying to submit a bid or proposal for (a) a ferry system construction or repair contract as required by RCW 47.60.680 through 47.60.750 or (b) highway construction or improvement as required by RCW 47.28.070;
- (3) Financial and commercial information and records supplied by private persons pertaining to export services provided under chapters 43.163 and 53.31 RCW, and by persons pertaining to export projects under RCW 43.23.035;
- (4) Financial and commercial information and records supplied by businesses or individuals during application for loans or program services provided by chapters 43.163, 43.160, 43.330, and 43.168 RCW, or during application for economic development loans or program services provided by any local agency;
- (5) Financial information, business plans, examination reports, and any information produced or obtained in evaluating or examining a business and industrial development corporation organized or seeking certification under chapter 31.24 RCW;
- (6) Financial and commercial information supplied to the state investment board by any person when the information relates to the

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investment of public trust or retirement funds and when disclosure would result in loss to such funds or in private loss to the providers of this information;

- (7) Financial and valuable trade information under RCW 51.36.120;
- (8) Financial, commercial, operations, and technical and research information and data submitted to or obtained by the clean Washington center in applications for, or delivery of, program services under chapter 70.95H RCW;
- (9) Financial and commercial information requested by the public stadium authority from any person or organization that leases or uses the stadium and exhibition center as defined in RCW 36.102.010;
- (10) Financial information, including but not limited to account numbers and values, and other identification numbers supplied by or on behalf of a person, firm, corporation, limited liability company, partnership, or other entity related to an application for a liquor license, gambling license, or lottery retail license;
- (11) Proprietary data, trade secrets, or other information that relates to: (a) A vendor's unique methods of conducting business; (b) data unique to the product or services of the vendor; or (c) determining prices or rates to be charged for services, submitted by any vendor to the department of social and health services for purposes of the development, acquisition, or implementation of state purchased health care as defined in RCW 41.05.011; ((and))
- (12)(a) When supplied to and in the records of the department of community, trade, and economic development:
- (i) Financial and proprietary information collected from any person and provided to the department of community, trade, and economic development pursuant to RCW 43.330.050(8) and 43.330.080(4); and
- (ii) Financial or proprietary information collected from any person and provided to the department of community, trade, and economic development or the office of the governor in connection with the siting, recruitment, expansion, retention, or relocation of that person's business and until a siting decision is made, identifying information of any person supplying information under this subsection and the locations being considered for siting, relocation, or expansion of a business;
 - (b) When developed by the department of community, trade, and

- economic development based on information as described in (a)(i) of this subsection, any work product is not exempt from disclosure;
- 3 (c) For the purposes of this subsection, "siting decision" means 4 the decision to acquire or not to acquire a site;
- (d) If there is no written contact for a period of sixty days to the department of community, trade, and economic development from a person connected with siting, recruitment, expansion, retention, or relocation of that person's business, information described in (a)(ii) of this subsection will be available to the public under this chapter;
- 10 <u>and</u>
- 11 (13) Financial and proprietary information submitted to or obtained
- 12 by the department of ecology to implement chapter 70.-- RCW (sections
- 13 <u>1 through 34 of this act)</u>.
- NEW SECTION. Sec. 37. This act must be liberally construed to carry out its purposes and objectives.
- NEW SECTION. **Sec. 38.** If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other
- 19 persons or circumstances is not affected.
- 20 <u>NEW SECTION.</u> **Sec. 39.** This act takes effect July 1, 2006.
- NEW SECTION. Sec. 40. Sections 1 through 34 of this act constitute a new chapter in Title 70 RCW.

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